Crawford Broadcasting Company - KBRT: Oak Flat Towers Initial Study and Mitigated Negative Declaration

Appendix A: Air Quality/Greenhouse Gas Study

# Air Quality and Greenhouse Gas Background Information and Model Output Oak Flat Radio Tower Project Orange County, California

# Prepared for:

Orange County Public Works
Planning Division
300 N. Flower Street, Suite 112
Santa Ana, CA 97203-5000

# Prepared by:

## **Michael Brandman Associates**

220 Commerce, Suite 200 Irvine, CA 92602 714.508.4100

Contact: Kevin Shannon, Project Manager Author: Cori Wilson, Air Quality and Greenhouse Gas Specialist



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## **ACRONYMS AND ABBREVIATIONS**

μg/m<sup>3</sup> micrograms per cubic meter

AB Assembly Bill

AQMP Air Quality Management Plan
ARB California Air Resources Board

CalEEMod California Emissions Estimator Model
CEQA California Environmental Quality Act

CO carbon monoxide CO<sub>2</sub> carbon dioxide

DPM diesel particulate matter

EPA Environmental Protection Agency

MTCO<sub>2</sub>e metric tons of carbon dioxide equivalent

MMTCO<sub>2</sub>e million metric tons of carbon dioxide equivalent

NO<sub>x</sub> nitrogen oxides

 $PM_{2.5}$  particulate matter less than 2.5 microns in diameter  $PM_{10}$  particulate matter less than 10 microns in diameter

ppm parts per million ppt parts per trillion

ROG reactive organic gases

SB Senate Bill

SCAQMD South Coast Air Quality Management District

SO<sub>x</sub> sulfur oxides

VOC volatile organic compounds

## **SECTION 1: LOCAL AND REGIONAL POLLUTANT SETTING**

# 1.1 - Existing Physical Setting

### 1.1.1 - Local Climate

The project is located in Orange County in the South Coast Air Basin (basin). To the west of the basin is the Pacific Ocean. To the north and east of the basin are the San Gabriel, San Bernardino, and San Jacinto mountains, while the southern limit of the basin is the San Diego County line. The basin consists of Orange County, all of Los Angeles County except for the Antelope Valley, the non-desert portion of western San Bernardino County, and the western and Coachella Valley portions of Riverside County. The air quality in the basin is impacted by dominant airflows, topography, atmospheric inversions, location, season, and time of day.

Dominant airflows provide the driving mechanism for transport and dispersion of air pollution. The mountains surrounding the region form natural horizontal barriers to the dispersion of air contaminants. Air pollution created in the coastal areas and around the Los Angeles area is transported inland until it reaches the mountains where the combination of mountains and inversion layers generally prevent further dispersion. This poor ventilation results in a gradual degradation of air quality from the coastal areas to inland areas. Air stagnation may occur during the early evening and early morning periods of transition between day and nighttime flows. The region also experiences periods of hot, dry winds from the desert, known as Santa Ana winds. If the Santa Ana winds are strong, they can surpass the sea breeze, which blows from the ocean to the land, and carry the suspended dust and pollutants out to the ocean. If the winds are weak, they are opposed by the sea breeze and cause stagnation, resulting in high pollution events.

The annual average temperature varies little throughout much of the basin, ranging from the low to middle 60s, measured in degrees Fahrenheit (°F). With more pronounced oceanic influence, coastal areas show less variability in annual minimum and maximum temperatures than inland areas where the project site is located. The majority of the annual rainfall in the basin occurs between November and April. Summer rainfall is minimal and is generally limited to scattered thunderstorms in the coastal regions and slightly heavier showers in the eastern portion of the basin along the coastal side of the mountains. Year-to-year patterns in rainfall are unpredictable because of fluctuations in the weather.

Temperature inversions limit the vertical depth through which pollution can be mixed. Among the most common temperature inversions in the basin are radiation inversions, which form on clear winter nights when cold air off mountains sink to the valley floor while the air aloft over the valley remains warm. These inversions, in conjunction with calm winds, trap pollutants near the source. Other types of temperature inversions that affect the basin include marine, subsidence, and high-pressure inversions.

## 1.1.2 - Local Air Quality

The local air quality can be evaluated by reviewing relevant air pollution concentrations near the project area. The project is within Source Receptor Area 19. The project is closest to the monitoring stations in Source Receptor Area 19 (Mission Viejo and Lake Forest), 17 (Anaheim), and 22 (Norco). Table 1 summarizes 2007 through 2009 published monitoring data, which is the most recent 3-year period available. The data shows that during the past few years, the project area has exceeded the ozone,  $PM_{10}$ , and  $PM_{2.5}$  standards.

**Table 1: Air Quality Monitoring Summary** 

Air Pollutant, Location	Averaging Time			2008	2009
Ozone,	1 Hour	Max 1 Hour (ppm)	0.108	0.118	0.121
Mission Viejo		Days > State Standard (0.09 ppm)	5	9	7
	8 Hour	Max 8 Hour (ppm)	0.090	0.104	0.095
		Days > State Standard (0.07 ppm)	10	25	14
		Days > National Standard (0.075 ppm)	5	15	10
Carbon	8 Hour	Max 8 Hour (ppm)	2.16	1.10	1.00
monoxide, Mission Viejo		Days > State Standard (9.0 ppm)	0	0	0
, and the second		Days > National Standard (9 ppm)	0	0	0
Nitrogen	Annual	Annual Average (ppm)	0.020	0.020	0.018
dioxide, Anaheim	1 Hour	Max 1 Hour (ppm)	0.086	0.093	0.068
		Days > State Standard (0.18 ppm)	0	0	0
Sulfur	Annual	Annual Average (ppm)	ID	< 0.001	0.001
dioxide, Riverside	24 Hour	Max 24 Hour (ppm)	0.004	0.003	0.003
		Days > State Standard (0.04 ppm)	0	0	0
Inhalable	Annual	Annual Average (µg/m³)	23.0	22.6	23.6
coarse particles	24 hour	24 Hour (μg/m³)	74	42	56
(PM <sub>10</sub> ),		Days > State Standard (50 μg/m³)	3	0	1
Mission Viejo		Days > National Standard (150 μg/m³)	0	0	0
Fine	Annual	Annual Average (µg/m³)	ID	10.4	9.5
particulate matter	24 Hour	24 Hour (μg/m³)	46.8	32.6	39.2
(PM <sub>2.5</sub> ), Mission Viejo		Days > National Standard (35 μg/m³)	2	0	1

Abbreviations:

> = exceed ppm = parts per million  $\mu g/m^3$  = micrograms per cubic meter

ID = insufficient data max = maximum <0.001 = less than 0.001

State Standard = California Ambient Air Quality Standard National Standard = National Ambient Air Quality Standard

Sources: California Air Resources Board (California Air Resources Board 2011).

#### 1.1.3 - Attainment Status

The EPA and the ARB designate air basins where ambient air quality standards are exceeded as "nonattainment" areas. If standards are met, the area is designated as an "attainment" area. If there is inadequate or inconclusive data to make a definitive attainment designation, they are considered "unclassified." National nonattainment areas are further designated as marginal, moderate, serious, severe, or extreme as a function of deviation from standards. Each standard has a different definition, or 'form' of what constitutes attainment, based on specific air quality statistics. For example, the Federal 8-hour CO standard is not to be exceeded more than once per year; therefore, an area is in attainment of the CO standard if no more than one 8-hour ambient air monitoring values exceeds the threshold per year. In contrast, the Federal annual PM<sub>2.5</sub> standard is met if the three-year average of the annual average PM<sub>2.5</sub> concentration is less than or equal to the standard.

The current attainment designations for the basin are shown in Table 2. The basin is designated as nonattainment for the state and federal ozone,  $PM_{10}$ , and  $PM_{2.5}$ , standards. The basin is also in nonattainment for the state nitrogen dioxide annual standard, based on the 2006 - 2008 data. Based on more recent data (2007 - 2009), the basin would be in attainment for nitrogen dioxide; however, the State has not officially designated the basin as in attainment.

Pollutant	State Status	National Status
Ozone	Nonattainment	Nonattainment
Carbon monoxide	Attainment	Attainment
Nitrogen dioxide (annual)	Nonattainment	Attainment
Nitrogen dioxide (1-hour)	Attainment	Unclassified <sup>1</sup>
Sulfur dioxide	Attainment	Attainment
$PM_{10}$	Nonattainment	Nonattainment
PM <sub>2.5</sub>	Nonattainment	Nonattainment

**Table 2: South Coast Air Basin Attainment Status** 

#### Notes:

Source: State status from California Air Resources Board 2010b; national status from U.S. Environmental Protection Agency 2011a.

# 1.2 - Regulatory Setting

Air pollutants are regulated at the national, state, and air basin level; each agency has a different level of regulatory responsibility. The United States Environmental Protection Agency (EPA) regulates at the national level. The California Air Resources Board (ARB) regulates at the state level. The South Coast Air Quality Management District (SCAQMD) regulates at the air basin level.

<sup>&</sup>lt;sup>1</sup> EPA set a new one-hour standard for nitrogen dioxide at a level of 100 parts per billion on January 25, 2010, which became effective April 12, 2010. The EPA expects to identify or designate areas not meeting the new standard, based on the existing community-wide monitoring network, by January 2012.

#### 1.2.1 - National and State

The EPA is responsible for global, international, national, and interstate air pollution issues and policies. The EPA sets national vehicle and stationary source emission standards, oversees approval of all State Implementation Plans, provides research and guidance for air pollution programs, and sets National Ambient Air Quality Standards, also known as federal standards. There are federal standards for six common air pollutants, called criteria air pollutants, which were identified from provisions of the Clean Air Act of 1970. The criteria pollutants are:

- Ozone
- Particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>)
- Nitrogen dioxide

- Carbon monoxide (CO)
- Lead
- Sulfur dioxide

The federal standards were set to protect public health, including that of sensitive individuals; thus, the standards continue to change as more medical research is available regarding the health effects of the criteria pollutants. Primary federal standards are the levels of air quality necessary, with an adequate margin of safety, to protect the public health (California Air Resources Board 2010a).

A State Implementation Plan is a document prepared by each state describing existing air quality conditions and measures that will be followed to attain and maintain federal standards. The State Implementation Plan for the State of California is administered by the ARB, which has overall responsibility for statewide air quality maintenance and air pollution prevention. California's State Implementation Plan incorporates individual federal attainment plans for regional air districts—air district prepares their federal attainment plan, which sent to ARB to be approved and incorporated into the California State Implementation Plan. Federal attainment plans include the technical foundation for understanding air quality (e.g., emission inventories and air quality monitoring), control measures and strategies, and enforcement mechanisms.

The ARB also administers California Ambient Air Quality Standards (state standards) for the 10 air pollutants designated in the California Clean Air Act. The 10 state air pollutants are the six federal standards listed above as well visibility-reducing particulates, hydrogen sulfide, sulfates, and vinyl chloride.

The federal and state ambient air quality standards, relevant effects, properties, and sources of the pollutants are summarized in Table 3.

**Table 3: Description of Air Pollutants** 

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>	Most Relevant Effects from Pollutant Exposure	Properties	Sources
Ozone	1 Hour 8 Hour	0.09 ppm 0.070 ppm	0.075 ppm	(a) Decrease of pulmonary function and localized lung edema in humans and animals; (b) risk to public health implied by alterations in pulmonary morphology and host defense in animals; (c) increased mortality risk; (d) altered connective tissue metabolism and altered pulmonary morphology in animals after long-term exposures and pulmonary function decrements in chronically exposed humans; (e) vegetation damage; (f) property damage.	Ozone is a photochemical pollutant as it is not emitted directly into the atmosphere, but is formed by a complex series of chemical reactions between volatile organic compounds (VOC), NO <sub>x</sub> , and sunlight. Ozone is a regional pollutant that is generated over a large area and is transported and spread by the wind.	Ozone is a secondary pollutant; thus, it is not emitted directly into the lower level of the atmosphere. The primary sources of ozone precursors (VOC and NOx) are mobile sources (on-road and offroad vehicle exhaust).
Carbon	1 Hour	20 ppm	35 ppm	(a) Aggravation of angina pectoris	CO is a colorless, odorless, toxic	CO is produced by incomplete
monoxide (CO)	8 Hour	9.0 ppm	9 ppm	(chest pain) and other aspects of coronary heart disease; (b) decreased exercise tolerance in persons with peripheral vascular disease and lung disease; (c) impairment of central nervous system functions; (d) possible increased risk to fetuses.	gas. CO is somewhat soluble in water; therefore, rainfall and fog can suppress CO conditions. CO enters the body through the lungs, dissolves in the blood, replaces oxygen as an attachment to hemoglobin, and reduces available oxygen in the blood.	combustion of carbon-containing fuels (e.g., gasoline, diesel fuel, and biomass). Sources include motor vehicle exhaust, industrial processes (metals processing and chemical manufacturing), residential wood burning, and natural sources.
Nitrogen	1 Hour	0.18 ppm	0.100 ppm	(a) Potential to aggravate chronic	During combustion of fossil fuels,	NO <sub>x</sub> is produced in motor vehicle
dioxide <sup>c</sup> (NO <sub>2</sub> )	Annual	0.030 ppm	0.053 ppm	respiratory disease and respiratory symptoms in sensitive groups; (b) risk to public health implied by pulmonary and extra-pulmonary biochemical and cellular changes and pulmonary structural changes; (c) contribution to atmospheric discoloration.	oxygen reacts with nitrogen to produce nitrogen oxides - NO <sub>x</sub> (NO, NO <sub>2</sub> , NO <sub>3</sub> , N <sub>2</sub> O, N <sub>2</sub> O <sub>3</sub> , N <sub>2</sub> O <sub>4</sub> , and N <sub>2</sub> O <sub>5</sub> ). NO <sub>x</sub> is a precursor to ozone, PM <sub>10</sub> , and PM <sub>2.5</sub> formation. NO <sub>x</sub> can react with compounds to form nitric acid and related particles.	internal combustion engines and fossil fuel-fired electric utility and industrial boilers. NO <sub>2</sub> concentrations near major roads can be 30 to 100 percent higher than those at monitoring stations.

Table 3 (cont.): Description of Air Pollutants

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>	Most Relevant Effects from Pollutant Exposure	Properties	Sources
Sulfur	1 Hour	0.25 ppm	0.075 ppm <sup>d</sup>	Bronchoconstriction accompanied	Sulfur dioxide is a colorless,	Human caused sources include
dioxide (SO <sub>2</sub> )	3 Hour <sup>1</sup>	_	0.5 ppm	by symptoms which may include wheezing, shortness of breath and	pungent gas. At levels greater than 0.5 ppm, the gas has a strong odor,	fossil-fuel combustion, mineral ore processing, and chemical
	24 Hour	0.04 ppm	_	chest tightness, during exercise or physical activity in persons with asthma. Some population-based studies indicate that the mortality and morbidity effects associated with fine particles show a similar association with ambient sulfur dioxide levels. It is not clear whether the two pollutants act synergistically or one pollutant alone is the predominant factor.	similar to rotten eggs. Sulfur oxides (SO <sub>x</sub> ) include sulfur dioxide and sulfur trioxide. Sulfuric acid is formed from sulfur dioxide, which can lead to acid deposition and can harm natural resources and materials. Although sulfur dioxide concentrations have been reduced to levels well below state and federal standards, further reductions are desirable because sulfur dioxide is a precursor to sulfate and PM <sub>10</sub> .	manufacturing. Volcanic emissions are a natural source of sulfur dioxide. The gas can also be produced in the air by dimethylsulfide and hydrogen sulfide. Sulfur dioxide is removed from the air by dissolution in water, chemical reactions, and transfer to soils and ice caps. The sulfur dioxide levels in the State are well below the maximum standards.
Particulate matter	24 hour	50 μg/m <sup>3</sup>	150 μg/m <sup>3</sup>	(a) Exacerbation of symptoms in sensitive patients with respiratory	Suspended particulate matter is a mixture of small particles that	Stationary sources include fuel combustion for electrical utilities,
$(PM_{10})$	Mean	$20 \mu g/m^3$	_	or cardiovascular disease; (b)	consist of dry solid fragments,	residential space heating, and
Particulate	24 Hour	_	$35 \mu g/m^3$	declines in pulmonary function growth in children; (c) increased	droplets of water, or solid cores with liquid coatings. The particles	industrial processes; construction and demolition; metals, minerals,
matter (PM <sub>2.5</sub> )	Annual	12 μg/m <sup>3</sup>	15.0 μg/m <sup>3</sup>	risk of premature death from heart or lung diseases in the elderly.	vary in shape, size, and composition. PM <sub>10</sub> refers to	and petrochemicals; wood products processing; mills and elevators
Visibility reducing particles	8 Hour	Extinction ec 0.23 per kilo visibility of t more (0.07 - more for Lak to particles whumidity is lopercent.	meter — en miles or 30 miles or the Tahoe) due when relative	Daily fluctuations in PM <sub>2.5</sub> levels have been related to hospital admissions for acute respiratory conditions, school absences, and increased medication use in children and adults with asthma.	particulate matter that is between 2.5 and 10 microns in diameter, (1 micron is one-millionth of a meter). PM <sub>2.5</sub> refers to particulate matter that is 2.5 microns or less in diameter.	used in agriculture; erosion from tilled lands; waste disposal, and recycling. Mobile or transportation-related sources are from vehicle exhaust and road dust.

# Table 3 (cont.): Description of Air Pollutants

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>	Most Relevant Effects from Pollutant Exposure	Properties	Sources
Sulfates	24 Hour	25 μg/m <sup>3</sup>	_	(a) Decrease in ventilatory function; (b) aggravation of asthmatic symptoms; (c) aggravation of cardiopulmonary disease; (d) vegetation damage; (e) degradation of visibility; (f) property damage.	The sulfate ion is a polyatomic anion with the empirical formula $SO_4^{2^-}$ . Sulfates occur in combination with metal and/or hydrogen ions. Many sulfates are soluble in water.	Sulfates are particulates formed through the photochemical oxidation of sulfur dioxide. In California, the main source of sulfur compounds is combustion of gasoline and diesel fuel.
Lead <sup>b</sup>	30-day	1.5 μg/m <sup>3</sup>		Lead accumulates in bones, soft tissue, and blood and can affect the	Lead is a solid heavy metal that can exist in air pollution as an aerosol	Lead ore crushing, lead-ore smelting, and battery
	Quarter		$1.5 \mu\mathrm{g/m}^3$	kidneys, liver, and nervous system.	particle component. Leaded	manufacturing are currently the
	Rolling 3- month average	_	0.15 μg/m <sup>3</sup>	It can cause impairment of blood formation and nerve conduction, behavior disorders, mental retardation, neurological impairment, learning deficiencies, and low IQs.	gasoline was used in motor vehicles until around 1970. Lead concentrations have not exceeded state or federal standards at any monitoring station since 1982.	largest sources of lead in the atmosphere in the United States. Other sources include dust from soils contaminated with lead-based paint, solid waste disposal, and crustal physical weathering.
Vinyl chloride <sup>b</sup>	24 Hour	0.01 ppm		Short-term exposure to high levels of vinyl chloride in the air causes central nervous system effects, such as dizziness, drowsiness, and headaches. Epidemiological studies of occupationally exposed workers have linked vinyl chloride exposure to development of a rare cancer, liver angiosarcoma, and have suggested a relationship between exposure and lung and brain cancers.	Vinyl chloride, or chloroethene, is a chlorinated hydrocarbon and a colorless gas with a mild, sweet odor. In 1990, ARB identified vinyl chloride as a toxic air contaminant and estimated a cancer unit risk factor.	Most vinyl chloride is used to make polyvinyl chloride plastic and vinyl products, including pipes, wire and cable coatings, and packaging materials. It can be formed when plastics containing these substances are left to decompose in solid waste landfills. Vinyl chloride has been detected near landfills, sewage plants, and hazardous waste sites.

# Table 3 (cont.): Description of Air Pollutants

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>	Most Relevant Effects from Pollutant Exposure	Properties	Sources
Hydrogen sulfide	1 Hour	0.03 ppm	_	High levels of hydrogen sulfide can cause immediate respiratory arrest. It can irritate the eyes and respiratory tract and cause headache, nausea, vomiting, and cough. Long exposure can cause pulmonary edema.	Hydrogen sulfide (H <sub>2</sub> S) is a flammable, colorless, poisonous gas that smells like rotten eggs.	Manure, storage tanks, ponds, anaerobic lagoons, and land application sites are the primary sources of hydrogen sulfide.  Anthropogenic sources include the combustion of sulfur containing fuels (oil and coal).
	platile organic mpounds (VOC)  There are no state or federal standards for VOCs because they are not classified as criteria pollutants.		ards for se they are not	Although health-based standards have not been established for VOCs, health effects can occur from exposures to high concentrations because of interference with oxygen uptake. In general, concentrations of VOCs are suspected to cause eye, nose, and throat irritation; headaches; loss of coordination; nausea; and damage to the liver, the kidneys, and the central nervous system. Many VOCs have been classified as toxic air contaminants.	Reactive organic gases (ROGs), or VOCs, are defined as any compound of carbon—excluding carbon monoxide, carbon dioxide, carbonic acid, metallic carbides or carbonates, and ammonium carbonate—that participates in atmospheric photochemical reactions. Although there are slight differences in the definition of ROGs and VOCs, the two terms are often used interchangeably.	Indoor sources of VOCs include paints, solvents, aerosol sprays, cleansers, tobacco smoke, etc. Outdoor sources of VOCs are from combustion and fuel evaporation. A reduction in VOC emissions reduces certain chemical reactions that contribute to the formulation of ozone. VOCs are transformed into organic aerosols in the atmosphere, which contribute to higher PM <sub>10</sub> and lower visibility.
Benzene		There are no quality standa benzene.		Short-term (acute) exposure of high doses from inhalation of benzene may cause dizziness, drowsiness, headaches, eye irritation, skin irritation, and respiratory tract irritation, and at higher levels, loss of consciousness can occur. Long-term (chronic) occupational exposure of high doses has caused blood disorders, leukemia, and lymphatic cancer.	Benzene is a VOC. It is a clear or colorless light-yellow, volatile, highly flammable liquid with a gasoline-like odor. The EPA has classified benzene as a "Group A" carcinogen.	Benzene is emitted into the air from fuel evaporation, motor vehicle exhaust, tobacco smoke, and from burning oil and coal. Benzene is used as a solvent for paints, inks, oils, waxes, plastic, and rubber. It is used in the extraction of oils from seeds and nuts and in the manufacture of detergents, explosives, and pharmaceuticals.

## Table 3 (cont.): Description of Air Pollutants

Air Pollutant	Averaging Time	California Standard	Federal Standard <sup>a</sup>	Most Relevant Effects from Pollutant Exposure	Properties	Sources
Diesel parti (DPM)	culate matter	There are no quality standa	ambient air ards for DPM.	Some short-term (acute) effects of DPM exposure include eye, nose, throat, and lung irritation, coughs, headaches, light-headedness, and nausea. Studies have linked elevated particle levels in the air to increased hospital admissions, emergency room visits, asthma attacks, and premature deaths among those suffering from respiratory problems. Human studies on the carcinogenicity of DPM demonstrate an increased risk of lung cancer, although the increased risk cannot be clearly attributed to diesel exhaust exposure.	DPM is a source of PM <sub>2.5</sub> —diesel particles are typically 2.5 microns and smaller. Diesel exhaust is a complex mixture of thousands of particles and gases that is produced when an engine burns diesel fuel. Organic compounds account for 80 percent of the total particulate matter mass, which consists of compounds such as hydrocarbons and their derivatives, and polycyclic aromatic hydrocarbons and their derivatives. Fifteen polycyclic aromatic hydrocarbons are confirmed carcinogens, a number of which are found in diesel exhaust.	Diesel exhaust is a major source of ambient particulate matter pollution in urban environments. Typically, the main source of DPM is from combustion of diesel fuel in diesel-powered engines. Such engines are in on-road vehicles such as diesel trucks, off-road construction vehicles, diesel electrical generators, and various pieces of stationary construction equipment.

#### Abbreviations:

ppm = parts per million (concentration) µg/m³ = micrograms per cubic meter Annual = Annual Arithmetic Mean 30-day = 30-day average Quarter = Calendar quarter 
Federal standard refers to the primary national ambient air quality standard, or the levels of air quality necessary, with an adequate margin of safety to protect the public health. All standards listed are primary standards except for 3 Hour SO<sub>2</sub>, which is a secondary standard. A secondary standard is the level of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.

<sup>c</sup> Effective April 12, 2010; the 3-year average of the 98th percentile of the daily maximum 1-hour average at each monitor within an area must not exceed 100 ppb, or 188 μg/m<sup>3</sup> To attain this standard, the 3-year average of the 99th percentile of the daily maximum 1-hour average at each monitor within an area must not exceed 75 ppb.

Source of effects: South Coast Air Quality Management District 2007; California Environmental Protection Agency 2002; California Air Resources Board 2009; U.S. Environmental Protection Agency 2010; U.S. Environmental Protection Agency 2005a.

Source of standards: California Air Resources Board 2010a.

Source of properties and sources: U.S. Environmental Protection Agency 1999; U.S. Environmental Protection Agency 2003; U.S. Environmental Protection Agency 2011b; U.S. Environmental Protection Agency 2009; National Toxicology Program 2005b.

The ARB has identified lead and vinyl chloride as 'toxic air contaminants' with no threshold level of exposure for adverse health effects determined. These actions allow for the implementation of control measures at levels below the ambient concentrations specified for these pollutants.

Several pollutants listed in Table 3 are not addressed in this analysis. Analysis of lead is not included in this report because the project is not anticipated to emit lead. Visibility-reducing particles are not explicitly addressed in this analysis because particulate matter is addressed. The project is not expected to generate or be exposed to vinyl chloride because proposed project uses do not utilize the chemical processes that create this pollutant and there are no such uses in the project vicinity. The proposed project is not expected to cause exposure to hydrogen sulfide because it would not generate hydrogen sulfide in any substantial quantity.

#### Asbestos

Asbestos is listed as a toxic air contaminant by ARB and as a Hazardous Air Pollutant by the EPA. Asbestos occurs naturally in surface deposits of several types of rock formations. Asbestos most commonly occurs in ultramafic rock that has undergone partial or complete alteration to serpentine rock (serpentinite) and often contains chrysotile asbestos. In addition, another form of asbestos, tremolite, can be found associated with ultramafic rock, particularly near faults. Crushing or breaking these rocks, through construction or other means, can release asbestoform fibers into the air. Asbestos emissions can result from the sale or use of asbestos-containing materials, road surfacing with such materials, grading activities, and surface mining. The risk of disease is dependent upon the intensity and duration of exposure. When inhaled, asbestos fibers may remain in the lungs and with time may be linked to such diseases as asbestosis, lung cancer, and mesothelioma.

#### State of California

ARB Airborne Toxic Control Measure to Limit Diesel-Fueled Commercial Motor Vehicle Idling adopts new section 2485 within Chapter 10, Article 1, Division 3, title 13 in the California Code of Regulations. The measure limits the idling of diesel vehicles to reduce emissions of toxics and criteria pollutants. The driver of any vehicle subject to this section: (1) shall not idle the vehicle's primary diesel engine for greater than five minutes at any location; and (2) shall not idle a diesel-fueled auxiliary power system for more than five minutes to power a heater, air conditioner, or any ancillary equipment on the vehicle if it has a sleeper berth and the truck is located within 100 feet of a restricted area (homes and schools).

ARB Final Regulation Order, Requirements to Reduce Idling Emissions from New and In-Use Trucks, requires that new 2008 and subsequent model-year heavy-duty diesel engines be equipped with an engine shutdown system that automatically shuts down the engine after 300 seconds of continuous idling operation once the vehicle is stopped, the transmission is set to "neutral" or "park," and the parking brake is engaged. If the parking brake is not engaged, then the engine shutdown system shall shut down the engine after 900 seconds of continuous idling operation once the vehicle is stopped and the transmission is set to "neutral" or "park." Any project trucks manufactured after 2008 would be consistent with this rule, which would ultimately reduce air emissions.

**ARB Regulation for In-Use Off-Road Diesel Vehicles.** On July 26, 2007, the ARB adopted a regulation to reduce diesel particulate matter and NOx emissions from in-use (existing) off-road

heavy-duty diesel vehicles in California. Such vehicles are used in construction, mining, and industrial operations. The regulation limits idling to no more than five consecutive minutes, requires reporting and labeling, and requires disclosure of the regulation upon vehicle sale. The ARB is enforcing that part of the rule with fines up to \$10,000 per day for each vehicle in violation. Performance requirements of the rule are based on a fleet's average NOx emissions, which can be met by replacing older vehicles with newer, cleaner vehicles or by applying exhaust retrofits. The regulation was amended in 2010 to delay the original timeline of the performance requirements making the first compliance deadline January 1, 2014 for large fleets (over 5,000 horsepower), 2017 for medium fleets (2,501-5,000 horsepower), and 2019 for small fleets (2,500 horsepower or less).

**Statewide Truck and Bus Rule.** On December 12, 2008, the ARB approved a new regulation to significantly reduce emissions from existing on-road diesel vehicles operating in California. The regulation requires affected trucks and buses to meet performance requirements between 2011 and 2023. By January 1, 2023, all vehicles must have a 2010 model year engine or equivalent. The regulation applies to all on-road heavy-duty diesel-fueled vehicles with a gross vehicle weight rating greater than 14,000 pounds, agricultural yard trucks with off-road certified engines, and certain diesel fueled shuttle vehicles of any gross vehicle weight rating. Out-of-state trucks and buses that operate in California are also subject to the regulation.

## 1.2.2 - South Coast Air Quality Management District

The agency for air pollution control for the South Coast Air Basin (basin) is the South Coast Air Quality Management District (SCAQMD). SCAQMD is responsible for controlling emissions primarily from stationary sources. SCAQMD maintains air quality monitoring stations throughout the basin. SCAQMD, in coordination with the Southern California Association of Governments, is also responsible for developing, updating, and implementing the Air Quality Management Plan (AQMP) for the basin. An AQMP is a plan prepared and implemented by an air pollution district for a county or region designated as nonattainment of the federal and/or California ambient air quality standards. The term nonattainment area is used to refer to an air basin where one or more ambient air quality standards are exceeded.

The 2003 AQMP is to lead the basin and portions of the Salton Sea Air Basin under SCAQMD jurisdiction into compliance with the 1-hour ozone and PM<sub>10</sub> federal standards (South Coast Air Quality Management District 2003). The 2007 AQMP is to lead the basin into compliance of the federal 8-hour ozone and PM<sub>2.5</sub> standards.

The 2003 AQMP also replaced the 1997 attainment demonstration for the federal CO standard and provided a basis for a maintenance plan for CO for the future, and updated the maintenance plan for the federal nitrogen dioxide standard that the South Coast Air Basin has met since 1992 (2003 AQMP, page 1-1).

The 2003 AQMP also incorporated new scientific data in the form of updated emissions inventories, ambient measurements, new meteorological episodes, and new air quality modeling tools. The 2003 AQMP utilized complex modeling to show that with the control measures, the basin would be in compliance with the federal and state standards for all pollutants by 2010, except for the state ozone and PM<sub>10</sub> standards and the state ozone and PM<sub>10</sub> standard after 2010 or by the earliest practicable date, as mandated by the California Health and Safety Code Section 40462. The ARB approved the 2003 AQMP on August 1, 2003. The EPA's adequacy finding on the emissions budgets for conformity determination in the basin was published in the Federal Register (69 FR 15325-15326).

The current AQMP for the basin is the 2007 AQMP, which was adopted by the SCAQMD on June 1, 2007 (South Coast Air Quality Management District 2007). On July 13, 2007, the SCAQMD Board adopted the 2007 Final AQMP Transportation Conformity Budgets and directed the Executive Officer to forward them to ARB for its approval and subsequent submittal to the EPA. On September 27, 2007, ARB adopted the State Strategy for the 2007 State Implementation Plan and the 2007 AQMP as part of the State Implementation Plan. On January 15, 2009, the EPA's regional administrator signed a final rule to approve in part and disapprove in part the SCAQMD 2003 1-hour ozone plan and the nitrogen dioxide maintenance plan. The parts of the plan that were approved strengthen the State Implementation Plan. The Clean Air Act does not require the disapproved portions of the plan, and the disapprovals do not start sanctions clocks.

The 2007 AQMP outlines a detailed strategy for meeting the federal health-based standards for PM<sub>2.5</sub> by 2015 and 8-hour ozone by 2024 while accounting for and accommodating future expected growth. The 2007 AQMP incorporates significant new emissions inventories, ambient measurements, scientific data, control strategies, and air quality modeling. Most of the reductions will be from mobile sources, which are currently responsible for about 75 percent of all smog and particulate forming emissions. The 2007 AQMP includes 37 control measures proposed for adoption by the SCAQMD, including measures to reduce emissions from new commercial and residential developments, more reductions from industrial facilities, and reductions from wood burning fireplaces and restaurant charbroilers.

## South Coast Air Quality Management District Rules

The AQMP for the basin establishes a program of rules and regulations administered by SCAQMD to obtain attainment of the state and federal standards. The rules and regulations that may apply to this project include, but are not limited to, the following:

**SCAQMD Rule 402** prohibits a person from discharging from any source whatsoever such quantities of air contaminants or other material which cause injury, detriment, nuisance, or annoyance to any considerable number of persons or to the public, or which endanger the comfort, repose, health or safety of any such persons or the public, or which cause, or have a natural tendency to cause, injury or damage to business or property.

**SCAQMD Rule 403** governs emissions of fugitive dust during construction and operation activities. Compliance with this rule is achieved through application of standard Best Management Practices, such as application of water or chemical stabilizers to disturbed soils, covering haul vehicles, restricting vehicle speeds on unpaved roads to 15 miles per hour, sweeping loose dirt from paved site access roadways, cessation of construction activity when winds exceed 25 mph, and establishing a permanent ground cover on finished sites.

**SCAQMD Rule 1110**, Emissions from Gaseous- and Liquid-Fueled Engines, is to reduce NOx, VOC, and CO from engines. It applies to stationary and portable engines over 50 horsepower.

**SCAQMD Rule 1401,** New Source Review of Toxic Air Contaminants, specifies limits for maximum individual cancer risk, cancer burden, and noncancer acute and chronic hazard index from new permit units, relocations, or modifications to existing permit units which emit toxic air contaminants.

**Permits.** All internal combustion engines greater than 50 brake horsepower are required to obtain a permit to construct from the SCAQMD prior to installation of the engines at a site. A standby generator for non-utility power generation that does not operate more than 200 hours per year and is only operated in event of an emergency power failure or for routine texting and maintenance is considered an emergency backup generator (South Coast Air Quality Management District 2010).

## **SECTION 2: CLIMATE CHANGE SETTING**

Climate change is a change in the average weather of the earth that is measured by alterations in wind patterns, storms, precipitation, and temperature. These changes are assessed using historical records of temperature changes occurring in the past, such as during previous ice ages. Many of the concerns regarding climate change use this data to extrapolate a level of statistical significance specifically focusing on temperature records from the last 150 years (the Industrial Age) that differ from previous climate changes in rate and magnitude.

The United Nations Intergovernmental Panel on Climate Change constructed several emission trajectories of greenhouse gases needed to stabilize global temperatures and climate change impacts. The Intergovernmental Panel on Climate Change predicted that global mean temperature change from 1990 to 2100, given six scenarios, could range from 1.1 degrees Celsius (°C) to 6.4°C. Regardless of analytical methodology, global average temperatures and sea levels are expected to rise under all scenarios (Intergovernmental Panel on Climate Change 2007a).

In California, climate change may result in consequences such as the following (from California Climate Change Center 2006 and Moser et al. 2009).

- A reduction in the quality and supply of water from the Sierra snowpack. If heat-trapping emissions continue unabated, more precipitation will fall as rain instead of snow, and the snow that does fall will melt earlier, reducing the Sierra Nevada spring snowpack by as much as 70 to 90 percent. This can lead to challenges in securing adequate water supplies. It can also lead to a potential reduction in hydropower.
- Increased risk of large wildfires. If rain increases as temperatures rise, wildfires in the grasslands and chaparral ecosystems of southern California are estimated to increase by approximately 30 percent toward the end of the 21<sup>st</sup> century because more winter rain will stimulate the growth of more plant "fuel" available to burn in the fall. In contrast, a hotter, drier climate could promote up to 90 percent more northern California fires by the end of the century by drying out and increasing the flammability of forest vegetation.
- Reductions in the quality and quantity of certain agricultural products. The crops and products likely to be adversely affected include wine grapes, fruit, nuts, and milk.
- Exacerbation of air quality problems. If temperatures rise to the medium warming range, there could be 75 to 85 percent more days with weather conducive to ozone formation in Los Angeles and the San Joaquin Valley, relative to today's conditions. This is more than twice the increase expected if rising temperatures remain in the lower warming range. This increase in air quality problems could result in an increase in asthma and other health-related problems.
- A rise in sea levels resulting in the displacement of coastal businesses and residences.

  During the past century, sea levels along California's coast have risen about seven inches. If heat-trapping emissions continue unabated and temperatures rise into the higher anticipated warming range, sea level is expected to rise an additional 22 to 35 inches by the end of the

century. Elevations of this magnitude would inundate coastal areas with salt water, accelerate coastal erosion, threaten vital levees and inland water systems, and disrupt wetlands and natural habitats.

- An increase temperature and extreme weather events. Climate change is expected to lead to increases in the frequency, intensity, and duration of extreme heat events and heat waves in California. More heat waves can exacerbate chronic disease or heat-related illness.
- A decrease in the health and productivity of California's forests. In forests, climate change can cause an increase in wildfires, an enhanced insect population, and establishment of nonnative species.

### 2.1 - Greenhouse Gases

Gases that trap heat in the atmosphere are referred to as greenhouse gases. The effect is analogous to the way a greenhouse retains heat. Common greenhouse gases include water vapor, carbon dioxide, methane, nitrous oxides, chlorofluorocarbons, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride, ozone, and aerosols. Natural processes and human activities emit greenhouse gases. The presence of greenhouse gases in the atmosphere affects the earth's temperature. It is believed that emissions from human activities, such as electricity production and vehicle use, have elevated the concentration of these gases in the atmosphere beyond the level of naturally occurring concentrations.

Climate change is driven by forcings and feedbacks. Radiative forcing is the difference between the incoming energy and outgoing energy in the climate system. Positive forcing tends to warm the surface while negative forcing tends to cool it. Radiative forcing values are typically expressed in watts per square meter. A feedback is a climate process that can strengthen or weaken a forcing. For example, when ice or snow melts, it reveals darker land underneath which absorbs more radiation and causes more warming. The global warming potential is the potential of a gas or aerosol to trap heat in the atmosphere. The global warming potential of a gas is essentially a measurement of the radiative forcing of a greenhouse gas compared with the reference gas, carbon dioxide.

Individual greenhouse gas compounds have varying global warming potential and atmospheric lifetimes. Carbon dioxide, the reference gas for global warming potential, has a global warming potential of one. The global warming potential of a greenhouse gas is a measure of how much a given mass of a greenhouse gas is estimated to contribute to global warming. To describe how much global warming a given type and amount of greenhouse gas may cause, use is made of a metric called the carbon dioxide equivalent. The calculation of the carbon dioxide equivalent is a consistent methodology for comparing greenhouse gas emissions since it normalizes various greenhouse gas emissions to a consistent reference gas, carbon dioxide. For example, methane's warming potential of 21 indicates that methane has a 21 times greater warming affect than carbon dioxide on a molecule per molecule basis. A carbon dioxide equivalent is the mass emissions of an individual greenhouse gas multiplied by its global warming potential.

Greenhouse gases as defined by AB 32 include the following gases: carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride. Select greenhouse gases are summarized in Table 4.

**Table 4: Description of Greenhouse Gases** 

Greenhouse Gas	Description and Physical Properties	Sources
Nitrous oxide	Nitrous oxide is also known as laughing gas and is a colorless greenhouse gas. It has a lifetime of 114 years. Its global warming potential is 310.	Microbial processes in soil and water, fuel combustion, and industrial processes.
Methane	Methane is a flammable gas and is the main component of natural gas. It has a lifetime of 12 years. Its global warming potential is 21.	Methane is extracted from geological deposits (natural gas fields). Other sources are landfills, fermentation of manure, decay of organic matter, and cattle.
Carbon dioxide	Carbon dioxide (CO <sub>2</sub> ) is an odorless, colorless, natural greenhouse gas. Carbon dioxide's global warming potential is 1. The concentration in 2005 was 379 parts per million (ppm), which is an increase of about 1.4 ppm per year since 1960.	Natural sources include decomposition of dead organic matter; respiration of bacteria, plants, animals, and fungus; evaporation from oceans; and volcanic outgassing. Anthropogenic sources are from burning coal, oil, natural gas, and wood.
Chloro- fluorocarbons	These are gases formed synthetically by replacing all hydrogen atoms in methane or ethane with chlorine and/or fluorine atoms. They are nontoxic, nonflammable, insoluble, and chemically unreactive in the troposphere (the level of air at the earth's surface). Global warming potentials range from 3,800 to 8,100.	Chlorofluorocarbons were synthesized in 1928 for use as refrigerants, aerosol propellants, and cleaning solvents. They destroy stratospheric ozone. The Montreal Protocol on Substances that Deplete the Ozone Layer prohibited their production in 1987.
Hydro- fluorocarbons	Hydrofluorocarbons are a group of greenhouse gases containing carbon, chlorine, and at least one hydrogen atom. Global warming potentials range from 140 to 11,700.	Hydrofluorocarbons are synthetic manmade chemicals used as a substitute for chlorofluorocarbons in applications such as automobile air conditioners and refrigerants.
Perfluorocarbons	Perfluorocarbons have stable molecular structures and only break down by ultraviolet rays about 60 kilometers above Earth's surface. Because of this, they have long lifetimes, between 10,000 and 50,000 years. Global warming potentials range from 6,500 to 9,200.	Two main sources of perfluorocarbons are primary aluminum production and semiconductor manufacturing.
Sulfur hexafluoride	Sulfur hexafluoride is an inorganic, odorless, colorless, and nontoxic, nonflammable gas. It has a lifetime of 3,200 years. It has a high global warming potential, 23,900.	This gas is manmade and used for insulation in electric power transmission equipment, in the magnesium industry, in semiconductor manufacturing, and as a tracer gas.

Other greenhouse gases include water vapor, ozone, and aerosols. Water vapor is an important component of our climate system and is not regulated. Ozone and aerosols are short-lived greenhouse gases; global warming potentials for short-lived greenhouse gases are not defined by the IPCC. Aerosols can remain suspended in the atmosphere for about a week and can warm the atmosphere by absorbing heat and cool the atmosphere by reflecting light. Black carbon is a type of aerosol that can also cause warming from deposition on snow.

Although there could be health effects resulting from changes in the climate and the consequences that can bring about, inhalation of greenhouse gases at levels currently in the atmosphere would not result in adverse health effects, with the exception of ozone and aerosols (particulate matter). The potential health effects of ozone and particulate matter are discussed in criteria pollutant analyses. At very high indoor concentrations (not at levels existing outside), carbon dioxide, methane, sulfur hexafluoride, and some chlorofluorocarbons can cause suffocation as the gases can displace oxygen (Centers for Disease Control and Prevention 2005, Occupational Safety and Health Administration 2003).

### **Emissions Inventories**

Emissions worldwide were approximately 49,000 million metric tons of carbon dioxide equivalents (MMTCO<sub>2</sub>e) in 2004 (Intergovernmental Panel on Climate Change 2007b). Greenhouse gas emissions in 2007, 2008, and 2009 are shown in Figure 1. Annex I parties refer to countries that joined the United Nations Framework Convention on Climate Change.

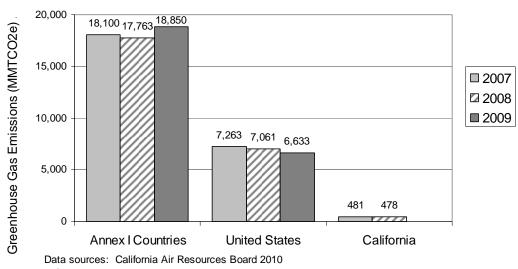


Figure 1: Greenhouse Gas Emissions Trends

U.S. Environmental Protection Agency 2011

United Nations Framework Convention on Climate Change 2010

Notes: California data is not available; Annex I 2007 data is rounded to nearest hundred

## 2.2 - Regulatory Environment

## 2.2.1 - International

Climate change is a global issue; therefore, many countries around the world have made an effort to reduce greenhouse gases.

**Intergovernmental Panel on Climate Change.** In 1988, the United Nations and the World Meteorological Organization established the Intergovernmental Panel on Climate Change to assess the scientific, technical and socio-economic information relevant to understanding the scientific basis of risk of human-induced climate change, its potential impacts, and options for adaptation and mitigation.

**United Nations.** On March 21, 1994, the United States joined a number of countries around the world in signing the United Nations Framework Convention on Climate Change. Under the Convention, governments gather and share information on greenhouse gas emissions, national policies, and best practices; launch national strategies for addressing greenhouse gas emissions and adapting to expected impacts, including the provision of financial and technological support to developing countries; and cooperate in preparing for adaptation to the impacts of climate change.

**Kyoto Protocol.** A particularly notable result of the United Nations Framework Convention on Climate Change efforts is a treaty known as the Kyoto Protocol, which went into effect on February 16, 2005. When countries sign the Kyoto Protocol, they demonstrate their commitment to reduce their emissions of greenhouse gases or engage in emissions trading. More than 170 countries are currently participating in the Kyoto Protocol. Industrialized countries are required to reduce their greenhouse gas emissions by an average of 5 percent below their 1990 levels by 2012. In 1998, United States Vice President Al Gore symbolically signed the Protocol; however, in order for the Kyoto Protocol to be formally ratified, the United States Congress must approve it. Congress did not do this during the Clinton Administration. Former President George W. Bush did not submit the Protocol to Senate to be ratified based on the exemption granted to China. President Barack Obama has not taken action regarding the Kyoto Protocol because it is about to end.

#### 2.2.2 - National

**Clean Vehicles.** *Massachusetts v. EPA* (Supreme Court Case 05-1120) was argued before the United States Supreme Court on November 29, 2006, in which it was petitioned that the EPA regulate four greenhouse gases, including carbon dioxide, under Section 202(a)(1) of the Clean Air Act. A decision was made on April 2, 2007, in which the Supreme Court held that petitioners have a standing to challenge the EPA and that the EPA has statutory authority to regulate greenhouse gases emissions from new motor vehicles.

Congress first passed the Corporate Average Fuel Economy law in 1975 to increase the fuel economy of cars and light trucks. The law has become more stringent over time. On May 19, 2009, President

Obama put in motion a new national policy to increase fuel economy for all new cars and trucks sold in the United States. On April 1, 2010, the EPA and the Department of Transportation's National Highway Safety Administration announced a joint final rule establishing a national program that would reduce greenhouse gas emissions and improve fuel economy for new cars and trucks sold in the United States.

The first phase of the national program would apply to passenger cars, light-duty trucks, and medium-duty passenger vehicles, covering model years 2012 through 2016. They require these vehicles to meet an estimated combined average emissions level of 250 grams of carbon dioxide per mile, equivalent to 35.5 miles per gallon if the automobile industry were to meet this carbon dioxide level solely through fuel economy improvements. Together, these standards would cut carbon dioxide emissions by an estimated 960 million metric tons and 1.8 billion barrels of oil over the lifetime of the vehicles sold under the program (model years 2012-2016). The EPA and the National Highway Safety Administration will now begin working on a second-phase joint rulemaking to establish national standards for light-duty vehicles for model years 2017 and beyond.

On October 25, 2010, the EPA and the U.S. Department of Transportation proposed the first national standards to reduce greenhouse gas emissions and improve fuel efficiency of heavy-duty trucks and buses. For combination tractors, the agencies are proposing engine and vehicle standards that begin in the 2014 model year and achieve up to a 20 percent reduction in carbon dioxide emissions and fuel consumption by the 2018 model year. For heavy-duty pickup trucks and vans, the agencies are proposing separate gasoline and diesel truck standards, which phase in starting in the 2014 model year and achieve up to a 10 percent reduction for gasoline vehicles and 15 percent reduction for diesel vehicles by 2018 model year (12 and 17 percent respectively if accounting for air conditioning leakage). Lastly, for vocational vehicles, the agencies are proposing engine and vehicle standards starting in the 2014 model year which would achieve up to a 10 percent reduction in fuel consumption and carbon dioxide emissions by 2018 model year.

Mandatory Reporting of Greenhouse Gases. The Consolidated Appropriations Act of 2008, passed in December 2007, requires the establishment of mandatory greenhouse gas reporting requirements. On September 22, 2009, the EPA issued the Final Mandatory Reporting of Greenhouse Gases Rule. The rule requires reporting of greenhouse gas emissions from large sources and suppliers in the United States, and is intended to collect accurate and timely emissions data to inform future policy decisions. Under the rule, suppliers of fossil fuels or industrial greenhouse gases, manufacturers of vehicles and engines, and facilities that emit 25,000 metric tons or more per year of greenhouse gas emissions are required to submit annual reports to the EPA.

**Greenhouse Gas Endangerment.** On December 7, 2009, the EPA Administrator signed two distinct findings regarding greenhouse gases under Section 202(a) of the Clean Air Act: 1) Current and projected concentrations of the six key well-mixed greenhouse gases—carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride—in the atmosphere

threaten the public health and welfare of current and future generations. 2) The combined emissions of these well-mixed greenhouse gases from new motor vehicles and new motor vehicle engines contribute to the greenhouse gas pollution which threatens public health and welfare.

#### 2.2.3 - California

**Pavley Regulations.** California AB 1493, enacted on July 22, 2002, required the ARB to develop and adopt regulations that reduce greenhouse gases emitted by passenger vehicles and light duty trucks. The regulation was stalled by automaker lawsuits and by the EPA's denial of an implementation waiver. On January 21, 2009, the ARB requested that the EPA reconsider its previous waiver denial. On January 26, 2009, President Obama directed that the EPA assess whether the denial of the waiver was appropriate. On June 30, 2009, the EPA granted the waiver request.

The standards phase in during the 2009 through 2016 model years. When fully phased in, the near term (2009-2012) standards will result in about a 22-percent reduction compared with the 2002 fleet, and the mid-term (2013-2016) standards will result in about a 30-percent reduction. Several technologies stand out as providing significant reductions in emissions at favorable costs. These include discrete variable valve lift or camless valve actuation to optimize valve operation rather than relying on fixed valve timing and lift as has historically been done; turbocharging to boost power and allow for engine downsizing; improved multi-speed transmissions; and improved air conditioning systems that operate optimally, leak less, and/or use an alternative refrigerant.

**Executive Order S-3-05.** California Governor Arnold Schwarzenegger announced on June 1, 2005, through Executive Order S-3-05, the following reduction targets for greenhouse gas emissions:

- By 2010, reduce greenhouse gas emissions to 2000 levels.
- By 2020, reduce greenhouse gas emissions to 1990 levels.
- By 2050, reduce greenhouse gas emissions to 80 percent below 1990 levels.

The 2050 reduction goal represents what scientists believe is necessary to reach levels that will stabilize the climate. The 2020 goal was established to be an aggressive, but achievable, mid-term target. The Climate Action Team's Report to the Governor in 2006 contains recommendations and strategies to help ensure the 2020 targets in Executive Order S-3-05 are met.

Low Carbon Fuel Standard - Executive Order S-01-07. The Governor signed Executive Order S-01-07 on January 18, 2007. The order mandates that a statewide goal shall be established to reduce the carbon intensity of California's transportation fuels by at least 10 percent by 2020. In particular, the executive order established a Low Carbon Fuel Standard and directed the Secretary for Environmental Protection to coordinate the actions of the California Energy Commission, the ARB, the University of California, and other agencies to develop and propose protocols for measuring the "life-cycle carbon intensity" of transportation fuels. This analysis supporting development of the protocols was included in the State Implementation Plan for alternative fuels (State Alternative Fuels

Plan adopted by California Energy Commission on December 24, 2007) and was submitted to ARB for consideration as an "early action" item under AB 32. The ARB adopted the Low Carbon Fuel Standard on April 23, 2009.

SB 1368. In 2006, the State Legislature adopted Senate Bill (SB) 1368, which was subsequently signed into law by the Governor. SB 1368 directs the California Public Utilities Commission to adopt a performance standard for greenhouse gas emissions for the future power purchases of California utilities. SB 1368 seeks to limit carbon emissions associated with electrical energy consumed in California by forbidding procurement arrangements for energy longer than 5 years from resources that exceed the emissions of a relatively clean, combined cycle natural gas power plant. Because of the carbon content of its fuel source, a coal-fired plant cannot meet this standard because such plants emit roughly twice as much carbon as natural gas, combined cycle plants. Accordingly, the new law will effectively prevent California's utilities from investing in, otherwise financially supporting, or purchasing power from new coal plants located in or out of the State. Thus, SB 1368 will lead to dramatically lower greenhouse gas emissions associated with California's energy demand, as SB 1368 will effectively prohibit California utilities from purchasing power from out-of-state producers that cannot satisfy the performance standard for greenhouse gas emissions required by SB 1368. The California Public Utilities Commission adopted the regulations required by SB 1368 on August 29, 2007.

SB 97 and the CEQA Guidelines Update. Passed in August 2007, SB 97 added Section 21083.05 to the Public Resources Code. The code states "(a) On or before July 1, 2009, the Office of Planning and Research shall prepare, develop, and transmit to the Resources Agency guidelines for the mitigation of greenhouse gas emissions or the effects of greenhouse gas emissions as required by this division, including, but not limited to, effects associated with transportation or energy consumption. (b) On or before January 1, 2010, the Resources Agency shall certify and adopt guidelines prepared and developed by the Office of Planning and Research pursuant to subdivision (a)." Section 21097 was also added to the Public Resources Code. It provided CEQA protection until January 1, 2010 for transportation projects funded by the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 or projects funded by the Disaster Preparedness and Flood Prevention Bond Act of 2006, in stating that the failure to adequately analyze the effects of greenhouse gases would not violate CEQA.

On April 13, 2009, the Office of Planning and Research submitted to the Secretary for Natural Resources its recommended amendments to the CEQA Guidelines for addressing greenhouse gas emissions. On July 3, 2009, the Natural Resources Agency commenced the Administrative Procedure Act rulemaking process for certifying and adopting these amendments pursuant to Public Resources Code section 21083.05. Following a 55-day public comment period and two public hearings, the Natural Resources Agency proposed revisions to the text of the proposed Guidelines amendments. The Natural Resources Agency transmitted the adopted amendments and the entire rulemaking file to the Office of Administrative Law on December 31, 2009. On February 16, 2010, the Office of

Administrative Law approved the Amendments, and filed them with the Secretary of State for inclusion in the California Code of Regulations. The Amendments became effective on March 18, 2010.

The CEQA Amendments provide guidance to public agencies regarding the analysis and mitigation of the effects of greenhouse gas emissions in CEQA documents. The CEQA Amendments fit within the existing CEQA framework by amending existing CEQA Guidelines to reference climate change.

A new section, CEQA Guidelines Section 15064.4, was added to assist agencies in determining the significance of greenhouse gas emissions. The new section allows agencies the discretion to determine whether a quantitative or qualitative analysis is best for a particular project. However, little guidance is offered on the crucial next step in this assessment process—how to determine whether the project's estimated greenhouse gas emissions are significant or cumulatively considerable.

Also amended were CEQA Guidelines Sections 15126.4 and 15130, which address mitigation measures and cumulative impacts respectively. Greenhouse gas mitigation measures are referenced in general terms, but no specific measures are championed. The revision to the cumulative impact discussion requirement (Section 15130) simply directs agencies to analyze greenhouse gas emissions in an EIR when a project's incremental contribution of emissions may be cumulatively considerable, however it does not answer the question of when emissions are cumulatively considerable.

Section 15183.5 permits programmatic greenhouse gas analysis and later project-specific tiering, as well as the preparation of Greenhouse Gas Reduction Plans. Compliance with such plans can support a determination that a project's cumulative effect is not cumulatively considerable, according to proposed Section 15183.5(b).

In addition, the amendments revised Appendix F of the CEQA Guidelines, which focuses on Energy Conservation. The sample environmental checklist in Appendix G was amended to include greenhouse gas questions.

**AB 32.** The California State Legislature enacted AB 32, the California Global Warming Solutions Act of 2006. AB 32 requires that greenhouse gases emitted in California be reduced to 1990 levels by the year 2020. "Greenhouse gases" as defined under AB 32 include carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride. ARB is the state agency charged with monitoring and regulating sources of greenhouse gases. AB 32 states the following:

Global warming poses a serious threat to the economic well-being, public health, natural resources, and the environment of California. The potential adverse impacts of global warming include the exacerbation of air quality problems, a reduction in the quality and supply of water to the state from the Sierra snowpack, a rise in sea levels resulting in the displacement of thousands of coastal businesses and residences, damage to marine

ecosystems and the natural environment, and an increase in the incidences of infectious diseases, asthma, and other human health-related problems.

The ARB Board approved the 1990 greenhouse gas emissions level of 427 million metric tons of carbon dioxide equivalent (MMTCO<sub>2</sub>e) on December 6, 2007 (California Air Resources Board 2007). Therefore, emissions generated in California in 2020 are required to be equal to or less than 427 MMTCO<sub>2</sub>e. Emissions in 2020 in a "business as usual" scenario are estimated to be 596 MMTCO<sub>2</sub>e.

Under AB 32, the ARB published its Final Expanded List of Early Action Measures to Reduce Greenhouse Gas Emissions in California. Discrete early action measures are currently underway or are enforceable by January 1, 2010. The ARB has 44 early action measures that apply to the transportation, commercial, forestry, agriculture, cement, oil and gas, fire suppression, fuels, education, energy efficiency, electricity, and waste sectors. Of these early action measures, nine are considered discrete early action measures, as they are regulatory and enforceable by January 1, 2010. The ARB estimates that the 44 recommendations are expected to result in reductions of at least 42 MMTCO<sub>2</sub>e by 2020, representing approximately 25 percent of the 2020 target.

The ARB's Climate Change Scoping Plan (Scoping Plan) contains measures designed to reduce the State's emissions to 1990 levels by the year 2020 (California Air Resources Board 2008). The Scoping Plan identifies recommended measures for multiple greenhouse gas emission sectors and the associated emission reductions needed to achieve the year 2020 emissions target—each sector has a different emission reduction target. Most of the measures target the transportation and electricity sectors. As stated in the Scoping Plan, the key elements of the strategy for achieving the 2020 greenhouse gas target include:

- Expanding and strengthening existing energy efficiency programs as well as building and appliance standards;
- Achieving a statewide renewables energy mix of 33 percent;
- Developing a California cap-and-trade program that links with other Western Climate Initiative partner programs to create a regional market system;
- Establishing targets for transportation-related greenhouse gas emissions for regions throughout California and pursuing policies and incentives to achieve those targets;
- Adopting and implementing measures pursuant to existing State laws and policies, including California's clean car standards, goods movement measures, and the Low Carbon Fuel Standard; and

<sup>&</sup>lt;sup>1</sup> On March 18, 2011, the San Francisco Superior Court issued a final decision in *Association of Irritated Residents v. California Air Resources Board* (Case No. CPF-09-509562). While the Court upheld the validity of the ARB Scoping Plan for the implementation of AB 32, the Court enjoined ARB from further rulemaking under AB 32 until ARB amends its CEQA environmental review of the Scoping Plan to address the flaws identified by the Court.

• Creating targeted fees, including a public goods charge on water use, fees on high global warming potential gases, and a fee to fund the administrative costs of the State's long-term commitment to AB 32 implementation.

In addition, the Scoping Plan differentiates between "capped" and "uncapped" strategies. "Capped" strategies are subject to the proposed cap-and-trade program. The Scoping Plan states that the inclusion of these emissions within the cap-and trade program will help ensure that the year 2020 emission targets are met despite some degree of uncertainty in the emission reduction estimates for any individual measure. Implementation of the capped strategies is calculated to achieve a sufficient amount of reductions by 2020 to achieve the emission target contained in AB 32. "Uncapped" strategies that will not be subject to the cap-and-trade emissions caps and requirements are provided as a margin of safety by accounting for additional greenhouse gas emission reductions.

The Scoping Plan has a variety of reduction measures. The measures that do not apply to the project include the ones identified in Table 5.

**Table 5: Inapplicable Scoping Plan Reduction Measures** 

	Scoping Plan Reduction Measure	Reason Why Not Applicable
1.	California Cap-and-Trade Program Linked to Western Climate Initiative. Implement a broad-based California Cap-and-Trade program to provide a firm limit on emissions. Link the California cap-and-trade program with other Western Climate Initiative Partner programs to create a regional market system to achieve greater environmental and economic benefits for California. Ensure California's program meets all applicable AB 32 requirements for market-based mechanisms.	Not applicable. When this cap-and-trade system begins, products or services (such as electricity) would be covered and the cost of the cap-and-trade system would be transferred to the consumers.
2.	California Light-Duty Vehicle Greenhouse Gas Standards. Implement adopted standards and planned second phase of the program. Align zero-emission vehicle, alternative and renewable fuel and vehicle technology programs with long-term climate change goals.	Not applicable. This is a statewide measure that cannot be implemented by a project applicant or lead agency. When this measure is initiated, the standards would be applicable to the light-duty vehicles that would access the project site.
4.	Renewable Portfolio Standard. Achieve 33 percent renewable energy mix statewide. Renewable energy sources include (but are not limited to) wind, solar, geothermal, small hydroelectric, biomass, anaerobic digestion, and landfill gas.	Not applicable. This is a measure applicable to Southern California Edison.
5.	Low Carbon Fuel Standard. Develop and adopt the Low Carbon Fuel Standard.	Not applicable. This is a statewide measure that cannot be implemented by a project applicant or lead agency. When this measure is initiated, the standard would be applicable to the fuel used by vehicles that would access the project site.

	Scoping Plan Reduction Measure	Reason Why Not Applicable
6.	Regional Transportation-Related Greenhouse Gas Targets. Develop regional greenhouse gas emissions reduction targets for passenger vehicles. This measure refers to SB 375.	Not applicable.
7.	Vehicle Efficiency Measures. Implement light-duty vehicle efficiency measures.	Not applicable. When this measure is initiated, the standards would be applicable to the light-duty vehicles that would access the project site.
8.	Goods Movement. Implement adopted regulations for the use of shore power for ships at berth. Improve efficiency in goods movement activities.	Not applicable. The proposed project does not propose any changes to maritime, rail, or intermodal facilities or forms of transportation.
10.	Medium/Heavy-Duty Vehicles. Adopt medium and heavy-duty vehicle efficiency measures.	Not applicable. This is a statewide measure that cannot be implemented by a project applicant or lead agency. When this measure is initiated, the standards would be applicable to the vehicles that access the project site.
11.	Industrial Emissions. Require assessment of large industrial sources to determine whether individual sources within a facility can cost-effectively reduce greenhouse gas emissions and provide other pollution reduction cobenefits. Reduce greenhouse gas emissions from fugitive emissions from oil and gas extraction and gas transmission. Adopt and implement regulations to control fugitive methane emissions and reduce flaring at refineries.	Not applicable. The proposed project is not an industrial use.
12.	High Speed Rail. Support implementation of a high-speed rail system.	Not applicable. This is a statewide measure that cannot be implemented by a project applicant or lead agency.
14.	High Global Warming Potential Gases. Adopt measures to reduce high global warming potential gases.	Not applicable. When this measure is initiated, it would be applicable to the high global warming potential gases that would be used by the project (such as in air conditioning and refrigerators).
16.	Sustainable Forests. Preserve forest sequestration and encourage the use of forest biomass for sustainable energy generation.	Not applicable. The project site is in an urban, built-up condition. No forested lands exist onsite.
17.	Water. Continue efficiency programs and use cleaner energy sources to move and treat water.	Not applicable. The project would not use water.
18.	Agriculture. In the near-term, encourage investment in manure digesters and at the five-year Scoping Plan update determine if the program should be made mandatory by 2020.	Not applicable.  The project site is in an urban, built-up condition. No grazing, feedlot, or other agricultural activities that generate manure occur onsite or are proposed to be implemented by the project.

SB 375. Passing the Senate on August 30, 2008, SB 375 was signed by the Governor on September 30, 2008. According to SB 375, the transportation sector is the largest contributor of greenhouse gas emissions, which emits over 40 percent of the total greenhouse gas emissions in California. SB 375 states, "Without improved land use and transportation policy, California will not be able to achieve the goals of AB 32." SB 375 does the following: (1) requires metropolitan planning organizations to include sustainable community strategies in their regional transportation plans for reducing greenhouse gas emissions, (2) aligns planning for transportation and housing, and (3) creates specified incentives for the implementation of the strategies. Concerning CEQA, SB 375, section 21159.28 states that CEQA findings determinations for certain projects are not required to reference, describe, or discuss (1) growth inducing impacts or (2) any project-specific or cumulative impacts from cars and light-duty truck trips generated by the project on global warming or the regional transportation network if the project:

- 1. Is in an area with an approved sustainable communities strategy or an alternative planning strategy that the ARB accepts as achieving the greenhouse gas emission reduction targets.
- 2. Is consistent with that strategy (in designation, density, building intensity, and applicable policies).
- 3. Incorporates the mitigation measures required by an applicable prior environmental document.

Executive Order S-13-08. Executive Order S-13-08 indicates that "climate change in California during the next century is expected to shift precipitation patterns, accelerate sea level rise and increase temperatures, thereby posing a serious threat to California's economy, to the health and welfare of its population and to its natural resources." Pursuant to the requirements in the order, the 2009 California Climate Adaptation Strategy (California Natural Resources Agency 2009) was adopted, which is the "... first statewide, multi-sector, region-specific, and information-based climate change adaptation strategy in the United States." Objectives include analyzing risks of climate change in California, identifying and exploring strategies to adapt to climate change, and specifying a direction for future research.

SB 1078, SB 107, and Executive Orders S-14-08 and S-21-09. On September 12, 2002, Governor Gray Davis signed SB 1078 requiring California to generate 20 percent of its electricity from renewable energy by 2017. SB 107 changed the due date to 2010 instead of 2017. On November 17, 2008, Governor Arnold Schwarzenegger signed Executive Order S-14-08, which established a Renewable Portfolio Standard target for California requiring that all retail sellers of electricity serve 33 percent of their load with renewable energy by 2020. Governor Schwarzenegger also directed the ARB (Executive Order S-21-09) to adopt a regulation by July 31, 2010, requiring the state's load serving entities to meet a 33 percent renewable energy target by 2020. The ARB Board approved the Renewable Electricity Standard on September 23, 2010 by Resolution 10-23.

## **SECTION 3: REFERENCES**

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### Urbemis 2007 Version 9.2.4

## Detail Report for Summer Construction Unmitigated Emissions (Pounds/Day)

File Name: C:\MBA\Client\Oak Flat Radio Tower\OakFlat.urb924

Project Name: Oak Flat Radio Tower
Project Location: South Coast AQMD

On-Road Vehicle Emissions Based on: Version: Emfac2007 V2.3 Nov 1 2006

Off-Road Vehicle Emissions Based on: OFFROAD2007

## CONSTRUCTION EMISSION ESTIMATES (Summer Pounds Per Day, Unmitigated)

	ROG	<u>NOx</u>	<u>CO</u>	<u>SO2</u>	PM10 Dust	PM10 Exhaust PM10 Total		PM2.5 Dust	PM2.5 Exhaust PM2.5 Total		<u>CO2</u>
Time Slice 6/1/2011-6/1/2011 Active Days: 1	1.48	10.78	6.91	0.00	0.96	0.77	1.73	0.20	0.70	0.91	1,188.07
Demolition 06/01/2011- 06/01/2011	1.48	10.78	6.91	0.00	0.96	0.77	1.73	0.20	0.70	0.91	1,188.07
Fugitive Dust	0.00	0.00	0.00	0.00	0.95	0.00	0.95	0.20	0.00	0.20	0.00
Demo Off Road Diesel	1.32	8.98	5.50	0.00	0.00	0.69	0.69	0.00	0.64	0.64	828.60
Demo On Road Diesel	0.14	1.76	0.68	0.00	0.01	0.07	0.08	0.00	0.07	0.07	266.20
Demo Worker Trips	0.02	0.04	0.73	0.00	0.00	0.00	0.01	0.00	0.00	0.00	93.28
Time Slice 6/2/2011-6/3/2011 Active Days: 2	<u>2.35</u>	<u>18.68</u>	<u>11.36</u>	0.00	<u>20.00</u>	<u>1.01</u>	<u>21.01</u>	<u>4.18</u>	0.93	<u>5.11</u>	<u>1,800.70</u>
Fine Grading 06/02/2011- 06/03/2011	2.35	18.68	11.36	0.00	20.00	1.01	21.01	4.18	0.93	5.11	1,800.70
Fine Grading Dust	0.00	0.00	0.00	0.00	20.00	0.00	20.00	4.18	0.00	4.18	0.00
Fine Grading Off Road Diesel	2.33	18.64	10.63	0.00	0.00	1.01	1.01	0.00	0.93	0.93	1,707.43
Fine Grading On Road Diesel	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Fine Grading Worker Trips	0.02	0.04	0.73	0.00	0.00	0.00	0.01	0.00	0.00	0.00	93.28

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Time Slice 6/6/2011-6/30/2011 Active Days: 19	<u>2.35</u>	<u>18.68</u>	<u>11.36</u>	0.00	20.00	<u>1.01</u>	<u>21.01</u>	<u>4.18</u>	<u>0.93</u>	<u>5.11</u>	<u>1,800.70</u>
Mass Grading 06/06/2011- 06/30/2011	2.35	18.68	11.36	0.00	20.00	1.01	21.01	4.18	0.93	5.11	1,800.70
Mass Grading Dust	0.00	0.00	0.00	0.00	20.00	0.00	20.00	4.18	0.00	4.18	0.00
Mass Grading Off Road Diesel	2.33	18.64	10.63	0.00	0.00	1.01	1.01	0.00	0.93	0.93	1,707.43
Mass Grading On Road Diesel	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Mass Grading Worker Trips	0.02	0.04	0.73	0.00	0.00	0.00	0.01	0.00	0.00	0.00	93.28
Time Slice 7/1/2011-7/8/2011 Active Days: 6	0.65	4.24	2.87	0.00	0.00	0.36	0.36	0.00	0.33	0.33	429.16
Building 07/01/2011-07/08/2011	0.65	4.24	2.87	0.00	0.00	0.36	0.36	0.00	0.33	0.33	429.16
Building Off Road Diesel	0.64	4.23	2.85	0.00	0.00	0.36	0.36	0.00	0.33	0.33	425.56
Building Vendor Trips	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.74
Building Worker Trips	0.00	0.00	0.02	0.00	0.00	0.00	0.00	0.00	0.00	0.00	2.87
Time Slice 7/11/2011-8/10/2011 Active Days: 23	0.99	7.63	4.13	0.00	0.00	0.49	0.49	0.00	0.45	0.45	798.89
Building 07/11/2011-08/10/2011	0.99	7.63	4.13	0.00	0.00	0.49	0.49	0.00	0.45	0.45	798.89
Building Off Road Diesel	0.99	7.62	4.10	0.00	0.00	0.49	0.49	0.00	0.45	0.45	795.29
Building Vendor Trips	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.74
Building Worker Trips	0.00	0.00	0.02	0.00	0.00	0.00	0.00	0.00	0.00	0.00	2.87

#### Phase Assumptions

Phase: Demolition 6/1/2011 - 6/1/2011 - Existing abandoned radio building demolition

Building Volume Total (cubic feet): 2261
Building Volume Daily (cubic feet): 2261
On Board Translation (VATT): 63.64

On Road Truck Travel (VMT): 62.81

Off-Road Equipment:

- 1 Concrete/Industrial Saws (80 hp) operating at a 0.73 load factor for 8 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 1 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 6 hours per day

Phase: Fine Grading 6/2/2011 - 6/3/2011 - Site preparation - clearing and grubbing

Total Acres Disturbed: 1

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Maximum Daily Acreage Disturbed: 1 Fugitive Dust Level of Detail: Default

20 lbs per acre-day

On Road Truck Travel (VMT): 0

Off-Road Equipment:

- 1 Graders (174 hp) operating at a 0.61 load factor for 6 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 7 hours per day

Phase: Mass Grading 6/6/2011 - 6/30/2011 - Excavation, trenching, onsite dirt road repair

Total Acres Disturbed: 1

Maximum Daily Acreage Disturbed: 1 Fugitive Dust Level of Detail: Default

20 lbs per acre-day

On Road Truck Travel (VMT): 0

Off-Road Equipment:

- 1 Graders (174 hp) operating at a 0.61 load factor for 6 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 7 hours per day

Phase: Building Construction 7/11/2011 - 8/10/2011 - Tower erecting, ground radial installation, prefab placement, walls

Off-Road Equipment:

- 1 Cranes (399 hp) operating at a 0.43 load factor for 4 hours per day
- 1 Forklifts (145 hp) operating at a 0.3 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 8 hours per day

Phase: Building Construction 7/1/2011 - 7/8/2011 - Foundation installation

Off-Road Equipment:

- 1 Forklifts (145 hp) operating at a 0.3 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 8 hours per day

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#### Urbemis 2007 Version 9.2.4

Detail Report for Annual Construction Unmitigated Emissions (Tons/Year)

File Name: C:\MBA\Client\Oak Flat Radio Tower\OakFlat.urb924

Project Name: Oak Flat Radio Tower
Project Location: South Coast AQMD

On-Road Vehicle Emissions Based on: Version: Emfac2007 V2.3 Nov 1 2006

Off-Road Vehicle Emissions Based on: OFFROAD2007

CONSTRUCTION EMISSION ESTIMATES (Annual Tons Per Year, Unmitigated)

<u>CO2</u>

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2011	29.98
Demolition 06/01/2011- 06/01/2011	0.59
Fugitive Dust	0.00
Demo Off Road Diesel	0.41
Demo On Road Diesel	0.13
Demo Worker Trips	0.05
Fine Grading 06/02/2011- 06/03/2011	1.80
Fine Grading Dust	0.00
Fine Grading Off Road Diesel	1.71
Fine Grading On Road Diesel	0.00
Fine Grading Worker Trips	0.09
Mass Grading 06/06/2011- 06/30/2011	17.11
Mass Grading Dust	0.00
Mass Grading Off Road Diesel	16.22
Mass Grading On Road Diesel	0.00
Mass Grading Worker Trips	0.89
Building 07/01/2011-07/08/2011	1.29
Building Off Road Diesel	1.28
Building Vendor Trips	0.00
Building Worker Trips	0.01
Building 07/11/2011-08/10/2011	9.19
Building Off Road Diesel	9.15
Building Vendor Trips	0.01
Building Worker Trips	0.03

## Phase Assumptions

Phase: Demolition 6/1/2011 - 6/1/2011 - Existing abandoned radio building demolition

#### 4/28/2011 9:36:48 AM

Building Volume Total (cubic feet): 2261 Building Volume Daily (cubic feet): 2261 On Road Truck Travel (VMT): 62.81

Off-Road Equipment:

- 1 Concrete/Industrial Saws (80 hp) operating at a 0.73 load factor for 8 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 1 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 6 hours per day

Phase: Fine Grading 6/2/2011 - 6/3/2011 - Site preparation - clearing and grubbing

Total Acres Disturbed: 1

Maximum Daily Acreage Disturbed: 1 Fugitive Dust Level of Detail: Default

20 lbs per acre-day

On Road Truck Travel (VMT): 0

Off-Road Equipment:

- 1 Graders (174 hp) operating at a 0.61 load factor for 6 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 7 hours per day

Phase: Mass Grading 6/6/2011 - 6/30/2011 - Excavation, trenching, onsite dirt road repair

Total Acres Disturbed: 1

Maximum Daily Acreage Disturbed: 1 Fugitive Dust Level of Detail: Default

20 lbs per acre-day

On Road Truck Travel (VMT): 0

Off-Road Equipment:

- 1 Graders (174 hp) operating at a 0.61 load factor for 6 hours per day
- 1 Rubber Tired Dozers (357 hp) operating at a 0.59 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 7 hours per day

Phase: Building Construction 7/11/2011 - 8/10/2011 - Tower erecting, ground radial installation, prefab placement, walls

Off-Road Equipment:

- 1 Cranes (399 hp) operating at a 0.43 load factor for 4 hours per day
- 1 Forklifts (145 hp) operating at a 0.3 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 8 hours per day

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Phase: Building Construction 7/1/2011 - 7/8/2011 - Foundation installation

Off-Road Equipment:

- 1 Forklifts (145 hp) operating at a 0.3 load factor for 6 hours per day
- 1 Tractors/Loaders/Backhoes (108 hp) operating at a 0.55 load factor for 8 hours per day

#### **Assumptions**

Project: Oak Flat Radio Station Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

Table 1: Vehicle trips by Access Road

	Black Star	Skyline		
Vehicle Type	Canyon Road	Drive		
Short-Term Construction Phase				
Tower transport vehicle	0	4		
Prefab equipment building transport vehicle	0	1		
Trade vehicles	0	20		
Cement trucks	0	3		
A-Frame winch truck	0	2		
Personal vehicles	0	40		
Long-Term Operational Phase (trips per month)				
Personal vehicles	0	10		
Vehicles for building, routine equipment,	0	1		
and landscape maintenance, and building repair				
Source: Kierton, Inc. / Crawford Broadcasting Company				

Note: To demonstrate operational trips in CalEEMod, since there would be only 11 trips per month, two trips were assumed on Saturday and one trip was assumed on Sunday, to represent maximum of two trips in one day and 3 trips per week \* 4 weeks = 12 trips per month.

**Table 2: Construction Schedule** 

Activity	Duration (Days)
Existing Abandoned Radio Building Demolition	1
Site Preparation (Clearing and Grubbing)	2
Excavation	4
Foundation Installation	5
Tower Erecting (assembled and constructed onsite)	8
Trenching (On- and Off-Site)	10
Existing On-Site Dirt Road Repair	5
Ground Radial Installation	5
Prefab Equipment Building and Surrounding Shelter Placement	1
CMU Walls Installation and Security Fencing	10
Landscape Installation (if applicable)	N/A
Total	51*
Source: Kierton, Inc. / Crawford Broadcasting Company	

<sup>\*</sup>Note that many of the activities listed in the construction schedule will take place concurrently, so the total number of days estimated does not necessarily reflect the total construction time in days.

**Table 3: Combined Construction Assumptions** 

Activity	Phase in CalEEMod	Duration (Days)	Worker Trips/day	Hauling Trips
Existing Abandoned Radio Building Demolition	Demolition	1	4	2
Clearing and grubbing	Site preparation	2	4	
Excavation, trenching, onsite dirt road repair	Grading	19	4	1
Foundation installation	Building	5	4	3
Tower erecting, ground radial installation, prefab placement, walls	Building	24	3	5
Total		51*		11

## **Electricity - Indirect Emissions**

Project: Oak Flat Radio Station

Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

	Electricity Use	Energy use
Use	(kWh/year)	(kWh/sf/year)
All uses	700000	1944444
Total (kWh/year)	700000	0
Total (MWh/year)	700	

	<b>Emission Factor</b>			Global	
Greenhouse Gas	(pounds per MWh)	Emissions (pounds/year)	Emissions (tons/year)	Warming Potential	Emissions (MTCO2e)
Carbon dioxide	724.12	506,884	253	1	230
Methane	0.0302	21	0.01	21	0
Nitrous oxide	0.0081	6	0.00	310	1
SF6	0.00031	0	0.000	23900	2
Total					233

#### Notes:

Electricity use from personal communication with Crawford Broadcasting Company (W.C. Alexander), April 27, 2011.

Emission factor source: California Climate Action Registry. General Reporting Protocol. Reporting Entity-Wide Greenhouse Gas Emissions. Version 3.1, January 2009. Table C.2 www.climateregistry.org/resources/docs/protocols/grp/GRP\_3.1\_January2009.pdf

SF6 emissions refer to sulfur hexafluoride emissions, which are released over electricity transmission lines. The emission factor was calculated by dividing California SF6 emissions from transmission lines (ARB 2010) by the total electricity generated in California in 2008 (CEC 2010), 0.96 MMTCO2e divided by 287782 millions of kWh \* 2205 pounds/MT \* 23900 global warming potential \*1000.

- ARB 2010: California Air Resources Board. May 12, 2010. California Greenhouse Gas Inventory for 2000-2008 by Category as Defined in the Scoping Plan.
- CEC 2010: California Energy Commission. Energy Consumption Data Management System. Electricity Consumption by County. http://www.ecdms.energy.ca.gov/elecbycounty.aspx

## **Air Conditioning Fugitive Emissions**

Project: Oak Flat Radio Station

Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

		Charge	Charge	Annual Leak				
		Capacity	Capacity	Rate in			Global	
		of Unit	of Unit	percent of	<b>Emissions</b>	<b>Emissions</b>	Warming	MTCO2e per
Type of Unit	Units	(pounds)	(kg)	capacity	(kg/year)	(tons/year)	Potential	year
Packaged chiller air conditioning (medium)	1.0	1500	680	7%	48	0.05	1513	72
Total						0.05		72

#### Sources:

- U.S. Environmental Protection Agency, Climate Leaders. May 2008. Direct HFC and PFC Emissions from Use of Refrigeration and Air Conditioning Equipment. EPA430-K-03-004. http://www.epa.gov/stateply/documents/resources/mfgrfg.pdf
- California Air Resources Board. Appendix B, California Facilities and Greenhouse Gas Emissions Inventory High-Global Warming Potential Stationary Source Refrigerant Management Program. www.arb.ca.gov/cc/reftrack/APPENDIX\_B\_10\_22\_.pdf
- Global warming potential is an average of the refrigerants used. Source: Bay Area Air Quality Management District Greenhouse Gas Model, version 1.1.9 Beta.
- With regulation refers to a change in the annual leak rate pursuant to California Air Resources Board Stationary Equipment Refrigerant Management Program. http://www.arb.ca.gov/cc/reftrack/reftrack/.htm
- Capacity is from: The building would be 360 square feet, which would require 9,000 BTUs per hour of cooling capacity, or approximately 0.75 ton of refrigeration capacity (1 ton of refrigeration capacity is equal to 12,000 BTU per hour). Electricity use is generated from the spreadsheet. Cooling capacity from: Energy Star. 2011. Properly Sized Room Air Conditioners. Website: www.energystar.gov/index.cfm?c=roomac.pr\_properly\_sized. Accessed April 26, 2011.

## **Emergency Generator**

Project: Oak Flat Radio Station

Prepared by: Michael Brandman Associates

Prepared on: 5/3/2011

Emergency generator 150 kVA 120 kW 161 HP

Maitenance operation 1 hours per day
Days per year for maintenance 48 days per year
Hours per year in operation 48 hours per year

Tier 1 EPA Standards	VOC	NOx	CO	PM	PM2.5	SO2	CO2	CO2e
Emission factors (g/KW-hr)	1.3	9.2	11.4	0.54				
Emissions (lbs/day)	0.3	2.4	3.0	0.1	0.1			
Emissions (tons/year)	0.01	0.06	0.07	0.00	0.0			
NONROAD								
Emission factors (g/hr)	28	326	108	22		7	30899	
Emissions (lbs/day)	0.1	0.7	0.2	0.0	0.0	0.0	68.0	62
Emissions (tons/year)	0.001	0.017	0.006	0.001	0.0	0.000	1.6	1
Tier 4 Interim EPA Standards								
Emission factors (g/KW-hr)	0.19	2	3.5	0.02				
Emissions (lbs/day)	0.1	0.5	0.9	0.0	0.0			
Emissions (tons/year)	0.001	0.013	0.022	0.000	0.0			

#### Notes:

- Emission factor source for Tier 1 EPA Standards: Caterpillar. 2011. Tier 4 Interim EPA Emissions Requirements for Diesel Generator Sets. Website:
- www.cat.com/cda/files/2170049/7/Guide-to-EPA-Tier-4-Emissions-Limits-LEXE0152-01.pdf
- Emission factor source for NONROAD: See NONROAD2008 output, for 100<175 horsepower.
- Note that the NONROAD scenario accounts for regulations in place prior to 2008. However, for this project, it is unknown what generator would be used onsite; there could be an old generator used, with Tier 1 standards.
- PM2.5 was calculated from PM as 92%.

#### **Road Dust on Unpaved Roads**

Project: Oak Flat Radio Station
Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

#### **Equations from EPA AP-42**

The following empirical expressions may be used to estimate the quantity in pounds (lb) of size-specific particulate emissions from an unpaved road, per vehicle mile traveled (VMT):

For vehicles traveling on unpaved surfaces at industrial sites, emissions are estimated from the following equation:

$$E = k (s/12)^a (W/3)^b$$
 (1a)

and, for vehicles traveling on publicly accessible roads, dominated by light duty vehicles, emissions may be estimated from the following:

$$E = \frac{k (s/12)^{4} (S/30)^{d}}{(M/0.5)^{c}} - C$$
 (1b)

where k, a, b, c and d are empirical constants (Reference 6) given below and

E = size-specific emission factor (lb/VMT)

s = surface material silt content (%)

W = mean vehicle weight (tons)

M = surface material moisture content (%)

S = mean vehicle speed (mph)

C = emission factor for 1980's vehicle fleet exhaust, brake wear and tire wear.

#### **Emission Factors**

Constant	Hauling (1a)		Constant Hauling (1a) Worker (1b)		Source
	PM2.5	PM10	PM2.5	PM10	
k (lb/VMT)	0.15	1.5	0.18	1.8	EPA AP-42
а	0.9	0.9	1	1	EPA AP-42
b	0.45	0.45			EPA AP-42
С			0.2	0.2	EPA AP-42
d			0.5	0.5	EPA AP-42
S	6.9	6.9	6.9	6.9	CalEEMod
M	12	12	12	12	CalEEMod
S	15	15	15	15	Michael Brandman Assoc.
С		not used in this	analysis		Michael Brandman Assoc.
W	10	10	2.4	2.4	EMFAC2007 manual, CalEEMoc
Emission Factor (lb/VMT)	0.1567	1.5671	0.03876	0.38760	

#### **Construction Emissions**

VMT round trip on Skyline Drive 10.2 Hauling trips per day 6 Worker trip per day 5

	Hau	lling	Wo	rker
	PM2.5	PM10	PM2.5	PM10
Emissions (lbs/day)	9.6	95.9	2.0	19.8

#### **Operational Emissions**

VMT round trip on Skyline Drive 10.2

Trips per day 2 Worker
PM2.5 PM10
Emissions (lbs/day) 0.8 7.9

Notes: VMT = vehicle miles traveled; lbs = pounds; CalEEMod = CalEEMod Manual and Defaults; EPA AP-42 = Environmental Protection Agency AP-42 Emission Factors,

www.epa.gov/ttn/chief/ap42/ch13/final/c13s0202.pdf. The hauling trips use the industrial equation because it takes into account a greater vehicle weight.

## **Construction Delivery and Worker Exhaust Emissions**

Project: Oak Flat Radio Station

Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

#### **Assumptions**

	Worker Trips	Delivery Trips
Trips per day	5 workers	6 truck trip
Miles per vehicle per day	60 miles	100 miles
Total miles per day	300 miles	600 miles
Trips per year	255 trips	12 trips

#### **Exhaust Emission Factors**

Emission factors are from:
South Coast Air Quailty
Management District. Highest
(Most Conservative)
EMFAC2007 (version 2.3)
Emission Factors for On-Road
Passenger Vehicles and Delivery
Trucks. Website:
www.aqmd.gov/ceqa/handbook/o
nroad/onroadEF07\_26.xls.
Accessed April 27, 2011.
Derived from Peak Emissions
Inventory (Winter (blue), Annual

# Scenario Year: **2011**All model years in the range 1967 to 2011

All model years in the				
Passenger Vehicles (pounds/mile)				
CO	0.00826276			
NOx	0.00084460			
ROG	0.00085233			
SOx	0.00001077			
PM10	0.00008879			
PM2.5	0.00005653			
CO2	1.10235154			
CH4	0.00007678			

Delivery Trucks (pounds/mile)	
CO	0.01693242
NOx	0.01893366
ROG	0.00241868
SOx	0.00002728
PM10	0.00070097
PM2.5	0.00059682
CO2	2.75180822
CH4	0.00011655

#### **Emissions**

Passenger Vehicles (pounds/day)		
CO	2.5	
NOx	0.3	
ROG	0.3	
SOx	0.0	
PM10	0.0	
PM2.5	0.0	
CO2	330.7	
CH4	0.0	

Passenger Vehicles (tons/year)		
CO	0.32	
NOx	0.03	
ROG	0.03	
SOx	0.00	
PM10	0.00	
PM2.5	0.00	
CO2	42.16	
CH4	0.00	

Delivery Trucks (pounds/day)		
CO	10.2	
NOx	11.4	
ROG	1.5	
SOx	0.0	
PM10	0.4	
PM2.5	0.4	
CO2	1651.1	
CH4	0.1	

Delivery Trucks (tons/year)		
CO	0.06	
NOx	0.07	
ROG	0.01	
SOx	0.00	
PM10	0.00	
PM2.5	0.00	
CO2	9.91	
CH4	0.00	

## **Operational Worker and Delivery Truck Exhaust Emissions**

Project: Oak Flat Radio Station

Prepared by: Michael Brandman Associates

Prepared on: 4/28/2011

#### **Assumptions**

(Trips per year is from Kierton, Inc./Crawford Broadcasting Company)

	worker Trips	Delivery Trips
Trips per day	2 worker	1 truck trip
Miles per vehicle per day	60 miles	100 miles
Total miles per day	120 miles	100 miles
Trips per year	120 trips	12 trips

#### **Exhaust Emission Factors**

Emission factors are from:
South Coast Air Quailty
Management District. Highest
(Most Conservative)
EMFAC2007 (version 2.3)
Emission Factors for On-Road
Passenger Vehicles and Delivery
Trucks. Website:
www.aqmd.gov/ceqa/handbook/o
nroad/onroadEF07\_26.xls.
Accessed April 27, 2011.
Derived from Peak Emissions
Inventory (Winter (blue), Annual

# Scenario Year: **2011**All model years in the range 1967 to 2011

All model years in the		
Passenger Vehicles (pounds/mile)		
CO	0.00826276	
NOx	0.00084460	
ROG	0.00085233	
SOx	0.00001077	
PM10	0.00008879	
PM2.5	0.00005653	
CO2	1.10235154	
CH4	0.00007678	

Delivery Trucks (pounds/mile)	
CO	0.01693242
NOx	0.01893366
ROG	0.00241868
SOx	0.00002728
PM10	0.00070097
PM2.5	0.00059682
CO2	2.75180822
CH4	0.00011655

#### **Emissions**

(hlack) Summer (red))

(pounds/day)	
CO <b>0.99</b>	CO
NOx <b>0.10</b>	NOx
ROG <b>0.10</b>	ROG
SOx <b>0.00</b>	SOx
PM10 <b>0.01</b>	PM10
PM2.5 <b>0.01</b>	PM2.5
CO2 <b>132.28</b>	CO2
CH4 <b>0.01</b>	CH4

Passenger Vehicles (tons/year)		
CO	0.0595	
NOx	0.0061	
ROG	0.0061	
SOx	0.0001	
PM10	0.0006	
PM2.5	0.0004	
CO2	7.9369	
CH4	0.0006	
MTCO2e	7.2109	
-		

Delivery	Trucks	
(pounds/day)		Total
CO	1.69	2.7
NOx	1.89	2.0
ROG	0.24	0.3
SOx	0.00	0.0
PM10	0.07	0.1
PM2.5	0.06	0.1
CO2	275.18	407.5
CH4	0.01	0.0

Delivery	Trucks	
(tons/year)		Total
CO	0.0102	0.1
NOx	0.0114	0.0
ROG	0.0015	0.0
SOx	0.0000	0.0
PM10	0.0004	0.0
PM2.5	0.0004	0.0
CO2	1.6511	9.6
CH4	0.0001	0.0
MTCO2e	1.4992	8.7

## **Emission Factors by Horsepower, SCC, and Pollutant**

## All Fuels Grams/Operating Hour The State of California

US EPA Nonroad Model

PREPARED BY MICHAEL BRANDMAN ASSOCIATES (Generator)

Total for year: 2011

Date of Model Run: Sep 10 15:34:58: 2010 Today's Date: 4/26/2011

Fuel Type SCC	<b>Equipment Description</b>	Engine Type	Exhaust THC	Exhaust NOx	Exhaust CO	Exhaust PM10	Exhaust SO2	Exhaust CO2	Crankcase THC	Diurnal THC
		Horsepower								
Diesel										
Commercial 1	Equipment									
2270006005	Generator Sets	Diesel								
		3 < HP <= 6	2	15	11	2	0	1,351	0	0
		6 < HP <= 11	3	24	17	3	0	2,126	0	0
		11 < HP <= 16	5	34	20	3	1	3,426	0	0
		16 < HP <= 25	8	54	31	5	1	5,379	0	0
		25 < HP <= 40	11	78	41	8	2	8,455	0	0
		40 < HP <= 50	15	105	55	10	2	11,426	0	0
		50 < HP <= 75	16	144	81	14	3	15,169	0	0
	7	75 < HP <= 100	24	207	117	22	5	21,863	0	0
	10	00 < HP <= 175	28	326	108	22	7	30,899	1	0
	17	75 < HP <= 300	45	546	171	34	11	54,204	1	0
	30	00 < HP <= 600	69	960	321	52	20	95,527	1	0
	60	00 < HP <= 750	0	0	0	0	0	0	0	0
	750	0 < HP <= 1000	0	0	0	0	0	0	0	0
	1000	O < HP <= 1200	0	0	0	0	0	0	0	0

## **Emission Factors by Horsepower, SCC, and Pollutant**

## All Fuels Grams/Operating Hour The State of California

US EPA Nonroad Model

PREPARED BY MICHAEL BRANDMAN ASSOCIATES (Generator)

Total for year: 2011

Date of Model Run: Sep 10 15:34:58: 2010 Today's Date: 4/26/2011

Fuel Type SCC	Equipment Description	Engine Type Horsepower	Vapor Displacement THC	Spillage THC	Hot Soak THC	Running Loss THC	Tank Permeation THC	Hose Permeation THC	Total THC
Discol									
Diesel	E4								
Commercial		D: 1							
2270006005	Generator Sets	Diesel							
		3 < HP <= 6	0	0	0	0	0	0	2
		6 < HP <= 11	0	0	0	0	0	0	3
		11 < HP <= 16	0	0	0	0	0	0	5
		16 < HP <= 25	0	0	0	0	0	0	8
		25 < HP <= 40	0	0	0	0	0	0	11
		40 < HP <= 50	0	0	0	0	0	0	15
		50 < HP <= 75	0	0	0	0	0	0	17
	7	75 < HP <= 100	0	0	0	0	0	0	24
		00 < HP <= 175	0	0	0	0	0	0	28
		75 < HP <= 300	0	0	0	0	0	0	46
		00 < HP <= 600	0	0	0	0	0	0	70
		00 < HP <= 750	0	0	0	0	0	0	0
			0	0	0	0	0	0	0
		0 < HP <= 1000	0				Ů	-	
	1000	0 < HP <= 1200	0	0	0	0	0	0	0

Fuel			Exhaust	Exhaust	Exhaust	Exhaust	Exhaust	Exhaust	Crankcase	Diurnal
Type SCC			THC	NOx	CO	PM10	SO2	CO2	THC	THC
	1200 < HP <= 2000 2000 < HP <= 3000		0	0	0	0	0	0	0	0

Fuel Type SCC	<b>Equipment Description</b>	Engine Type Horsepower	Vapor Displacement THC	Spillage THC	Hot Soak THC	Running Loss THC	Tank Permeation THC	Hose Permeation THC	Total THC
	1200 < HP <= 2000 2000 < HP <= 3000		0	0	0	0	0	0	0
			0	0	0	0	0	0	0